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MUTUAL SECURITY FOR FISCAL YEARS 1948 TO 1959

AUTHORIZATIONS, APPROPRIATIONS, OBLIGATIONS, AND EXPENDITURES

MARCH 4, 1958

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FOREWORD

This summary of mutual security authorizations, appropriations, obligations, and expenditures has been prepared by the staff of the Committee on Foreign Relations on the basis of tables supplied by the International Cooperation Administration and of a chart prepared by the Legislative Reference Service of the Library of Congress.

The summary is for the use of members of the Committee on Foreign Relations and the Senate during consideration of the mutual security program for fiscal year 1959.

THEODORE FRANCIS GREEN, *Chairman.*

MARCH 4, 1958.

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MUTUAL SECURITY FISCAL YEAR 1948–49 TO FISCAL YEAR 1959

1. Status of Funds, Fiscal Years 1948–58

For the past 10 years, beginning with the Marshall plan, mutual security programs have been a regular part of United States foreign policy. The following table, furnished by the International Cooperation Administration, gives a summary account of foreign aid from fiscal year 1948 to fiscal year 1958, broken down by military and nonmilitary assistance and showing authorizations, appropriations, obligations, expenditures, and unexpended balances.

MUTUAL SECURITY PROGRAM

Summary of status of funds, 1948–58

[This report includes funds authorized and appropriated pursuant to the Mutual Security Acts of 1951 and 1954 and amendments thereto, and funds (including public debt authorization) heretofore available for the European recovery program, China aid, and mutual defense assistance program. It also includes point 4 as authorized in the Mutual Security Act of 1951, as amended, but excludes funds obligated in fiscal year 1951 under the Act for International Development; also excludes funds available for investment guaranty program]

[In millions of dollars]

Fiscal year and purpose	Executive branch authorization request (1)	Authorization by Congress (2)	Executive branch appropriation request (3)	Appropriations adjusted for transfers and reimbursements (4)	Total available for obligation and reservation (5)	Obligations [1] and Reservations [2] (6)	Total unobligated and unreserved balance (7)	Unobligated and unreserved balance available in subsequent year (8)	Unobligated and unreserved balance returned or reserved for return to Treasury (9)	Expenditures (10)	Unexpended balance (11)
1948–49: [3] Economic assistance	8,499.0	7,892.0	[4] 6,837.0	[3] 6,386.8	6,386.8	6,286.3	100.5	100.5	----------	4,549.6	1,837.2
1950:											
Military assistance	1,400.0	[5] 1,314.0	[5] 1,314.0	[5] 1,314.1	1,314.1	1,100.9	213.2	213.2	----------	51.7	1,262.4
Economic assistance	4,356.0	4,356.0	4,198.2	3,859.1	3,959.6	3,596.9	362.7	362.7	----------	3,437.2	2,259.1
Total 1950	5,756.0	5,670.0	5,512.2	5,173.2	5,273.7	4,697.8	575.9	575.9	----------	3,488.2	3,521.5
1951:											
Military assistance	5,222.5	5,222.5	5,178.0	5,223.4	5,436.6	4,676.9	759.7	759.7	----------	934.2	5,551.6
Economic assistance	2,950.0	2,700.0	2,657.7	2,136.0	2,498.7	2,385.1	113.6	113.6	----------	2,802.2	1,592.9
Total 1951	8,172.5	7,922.5	7,835.7	7,359.4	7,935.3	7,062.0	873.3	873.3	----------	3,736.4	7,144.5
1952:											
Military assistance	6,303.0	5,997.7	6,042.1	5,267.6	6,027.3	5,591.2	436.1	436.1	----------	2,385.9	8,433.3
Economic assistance	2,197.0	1,585.7	1,485.4	2,015.1	2,128.7	1,962.8	165.9	165.9	----------	2,147.8	1,460.2
Total 1952	[6] 8,500.0	7,583.4	[6] 7,527.5	7,282.7	8,156.0	7,554.0	602.0	602.0	----------	4,533.7	9,893.5
1953:											
Military assistance	5,425.0	4,598.4	4,598.4	4,098.1	4,534.2	2,512.1	2,022.1	1,905.9	−116.2	3,953.1	8,462.1
Economic assistance	2,475.0	1,894.3	1,894.3	1,914.1	2,080.0	1,864.1	215.9	210.4	−5.5	1,766.6	1,602.2
Total 1953	7,900.0	6,492.7	6,492.7	6,012.2	6,614.2	4,376.2	2,238.0	2,116.3	−121.7	5,719.7	10,064.3

1954:											
Military assistance	4,274.5	3,631.5	3,548.6	3,219.1	5,125.0	2,383.8	2,741.2	2,422.5	−318.7	3,629.5	7,733.0
Economic assistance	1,652.6	1,624.1	1,575.9	[7] 1,504.5	1,714.9	1,646.0	68.9	41.1	−27.8	1,246.9	1,832.0
Total 1954	5,927.1	5,255.6	5,124.5	4,723.6	6,839.9	4,029.8	2,810.1	2,463.6	−346.5	4,876.4	9,565.0
1955:											
Military assistance	1,778.3	1,392.7	1,580.0	1,141.4	3,563.9	3,354.5	209.4	33.9	−175.5	2,277.8	6,421.1
Less unliquidated obligations transferred to economic assistance				[8] −261.3	−261.3	[7] −261.3					−261.3
Total military assistance	[4] 1,778.3	1,392.7	1,580.0	880.1	3,302.6	3,093.2	209.4	33.9	−175.5	2,277.8	6,159.8
Direct forces support (common-use) [9]	70.0	60.0	70.0	70.0	70.0	70.0				19.4	50.6
Economic assistance	1,828.1	1,571.9	1,788.5	1,593.9	1,635.0	1,593.5	41.5	14.7	−26.8	1,953.1	1,446.0
Add unliquidated obligations transferred from military assistance				[7] 261.3	261.3	[7] 261.3					261.3
Total economic assistance	1,828.1	1,571.9	1,788.5	1,855.2	1,896.3	1,854.8	41.5	14.7	−26.8	1,953.1	1,707.3
Total military and economic assistance, 1955	3,676.4	3,024.6	3,438.5	2,805.3	5,268.9	5,018.0	250.9	48.6	−202.3	4,250.3	7,917.7
1956:											
Military assistance	1,278.0	1,133.0	1,125.0	713.1	747.0	573.5	173.5	159.7	−13.8	2,511.5	4,347.6
Direct forces support [10]	317.2	317.2	317.2	311.2	311.2	275.2	36.0	35.8	−.2	108.6	253.0
Economic assistance	1,812.8	1,835.6	1,824.4	1,687.5	1,702.2	1,510.3	191.9	142.6	−49.3	1,585.3	1,760.2
Total, 1956	3,408.0	[11] 3,285.8	[12] 3,266.6	2,711.8	2,760.4	2,359.0	401.4	338.1	−63.3	4,205.4	6,360.8
1957:											
Military assistance [13]	2,925.0	2,225.0	3,000.0	2,022.0	2,217.5	1,664.5	553.0	538.8	−14.2	2,356.3	4,252.1
Economic assistance	1,747.5	1,802.6	1,860.0	1,749.9	1,892.5	1,631.1	261.4	225.4	−36.0	1,601.5	1,872.6
Total, 1957	4,672.5	[11] 4,027.6	[12] 4,860.0	3,771.9	4,110.0	3,295.6	814.4	764.2	−50.2	3,957.8	6,124.7
1948–57 cumulative:											
Military assistance [13]	28,993.5	25,892.0	26,773.3	23,118.7	22,494.3	21,941.3	553.0	538.8	−638.6	18,228.0	4,252.1
Economic assistance	27,518.0	25,262.2	24,121.4	23,108.2	22,998.8	22,737.4	261.4	225.4	−145.4	21,090.2	1,872.6
Total, 1948–57	56,511.5	51,154.2	50,894.7	46,226.9	45,493.1	44,678.7	814.4	764.2	−784.0	39,318.2	6,124.7
1958: [14]											
Military assistance	1,900.0	1,600.0	1,600.0	1,341.7	1,880.5	1,855.5	25.0	25.0		2,200.0	3,393.8
Economic assistance	1,944.6	1,767.1	1,782.3	1,425.0	1,650.4	1,546.5	103.9	103.9		1,550.0	1,747.6
Total 1958 (as reflected in 1959 President's budget)	3,844.6	3,367.1	3,382.3	2,766.7	3,530.9	3,402.0	128.9	128.9		3,750.0	5,141.4

See footnotes at end of table, p. 5.

MUTUAL SECURITY PROGRAM—Continued

Summary of status of funds, 1948–58—Continued

[In millions of dollars]

Year and purpose	Executive branch authorization request (1)	Authorization by Congress (2)	Executive branch appropriation request (3)	Appropriations adjusted for transfers and reimbursements (4)	Total available for obligation and reservation (5)	Obligations [1] and Reservations [2] (6)	Total unobligated and unreserved balance (7)	Unobligated and unreserved balance available in subsequent year (8)	Unobligated and unreserved balance returned or reserved for return to Treasury (9)	Expenditures (10)	Unexpended balance (11)
1948–58 cumulative:											
Military assistance	30,893.5	27,492.0	28,373.3	24,460.4	23,821.8	23,796.8	25.0	25.0	−638.6	20,428.0	3,393.8
Economic assistance	29,462.6	27,029.3	25,903.7	24,533.2	24,387.8	24,283.9	103.9	103.9	−145.4	22,640.2	1,747.6
Total 1948–58	60,356.1	54,521.3	54,277.0	48,993.6	48,209.6	48,080.7	128.9	128.9	−784.0	43,068.2	5,141.4
MSP loan transactions as of June 30, 1957 (source of funds from appropriations and public debt funds included in col. (4) 1948–57):				*Agreements signed*							
Military assistance [16]				88.6						30.9	57.7
Economic assistance [16]				2,223.5						1,764.9	458.6
Total loans (information schedule of MSP loan transactions including MSP-owned foreign currencies)				2,312.1						1,795.8	516.3

[1] The obligations reflected in this report are on a net basis and represent commitments made against total appropriations for a given year, plus authorized unobligated balances available from previous year.

[2] Reservations represent funds reserved pursuant to provisions of sec. 110 of the Mutual Security Appropriation Act, 1955 and sec. 108 of the Mutual Security Appropriation Act, 1956. Under the "reservation" procedure equipment on order or to be ordered for military assistance is financed from procurement funds of the regular military services. At the time the orders are placed, funds are reserved in the mutual security program military assistance account for future reimbursement to the procurement accounts of the military services.

[3] For fiscal year 1948, the period covered is from April 3 to June 30, 1948.

[4] Includes $1,000,000,000 public debt authorization for loan purposes; the "Appropriations adjusted" column, however, includes $972,300,000, the difference of $27,300,000 was used in the investment guaranty program.

[5] Includes $500,000,000 contract authorization.

[6] Excludes $100,000,000 for assistance to Spain subsequently authorized and appropriated by Congress.

[7] Includes $200,000,000 transfer from funds available to the Department of Defense as provided in Public Law 207, 83d Cong., dated Aug. 7, 1953. This amount is not reflected in the mutual security program "Executive branch authorization request" column nor in the "Authorization by Congress" column.

[8] Military assistance is reduced by $261,320,111 unliquidated obligations transferred to "Southeast Asia and the Western Pacific, executive" from "Military and other assistance, Asia and Pacific, executive." Economic assistance is increased by the transfer of $261,320,111.

[9] For the purpose of this presentation "direct forces support" is confined to the "common-use" appropriation as it is the only appropriation in 1955 which, in its entirety, can be completely related to "direct forces support." Other appropriations in fiscal year 1955 and in prior years, included funds which in part provided for the procurement and payment of commodities and services for DFS but which cannot be precisely associated with "direct forces support" activities.

[10] Includes the following fiscal year 1956 activity for the fiscal year 1955 common-use account: Obligations —$200,000 (col. 6); total unobligated balance $200,000 (col. 7); unobligated balance returned to Treasury —$200,000 (col. 9); expenditures $39,200,000 (col. 10); unexpended balance $11,200,000 (col. 11).

[11] Fiscal years 1956 and 1957 exclude $122 million and $75 million respectively for infrastructure which was previously authorized under sec. 104 of the Mutual Security Act of 1954.

[12] Fiscal years 1956 and 1957 include $122 million and $75 million respectively for infrastructure.

[13] Includes direct forces support (the unexpended balance of "Direct forces support, executive, 1956" was transferred to "Military assistance, executive, 1957"). "Common use, executive, 1955" remains a separate account under the functional heading of "Military assistance."

[14] As reflected in President's 1959 budget including reimbursements.

[15] Includes $16.4 million loans from military assistance funds allocated to ICA. Amounts in col. 4 represent signed loan agreements as of June 30, 1957.

[16] Amounts in col. 4 represent signed loan agreements as of June 30, 1957. Excludes $23.5 million for Philippines and Yugoslavia for which funds were obligated but loan agreements were not signed as of June 30, 1957; $189.7 million India wheat loan of which $162.4 million was from appropriated funds and $27.3 million public debt funds. The India wheat loan was excluded from this report as this account was not authorized pursuant to mutual security legislation and was not administered by ICA or its predecessor agencies. Includes $39.3 million for Burma and Indonesia for which funds were not obligated but loan agreements were signed as of June 30, 1957; $12.0 million for strategic material loans; $30.0 allocated to Export-Import Bank. Detail of fiscal year 1958 loans not available when this exhibit was prepared. Excludes Public Law 480, title I, loans.

NOTE.—The mutual security program, as reflected in this schedule, includes selected antecedent programs and excludes others. For the most part major foreign aid programs authorized since 1948, exclusive of GARIOA and Korean civilian relief and rehabilitation funds, are included in this schedule. The general guideline for including or excluding funds originally appeared in the Mutual Security Act of 1951 in the form of language bringing forward unexpended balances from certain antecedent programs. Wherever the authority to bring forward unexpended balances appeared in the Mutual Security Act of 1951, the entire prior program appears in the totals of this report. Where funds appropriated for one purpose are utilized for another pursuant to provisions of sec. 401 of the Mutual Security Act of 1954, as amended (or similar provisions in previous legislation), the obligation and expenditure appears under the category for which the appropriation was originally made.

2. Fiscal Year 1959 Request and Fiscal Year 1958 Request, Authorization, and Appropriation

The last two columns of the table below show the Administration's fiscal year 1959 authorization and appropriation request. For purposes of comparison, the table also shows the fiscal year 1958 authorization and appropriation request and the amounts actually authorized and appropriated.

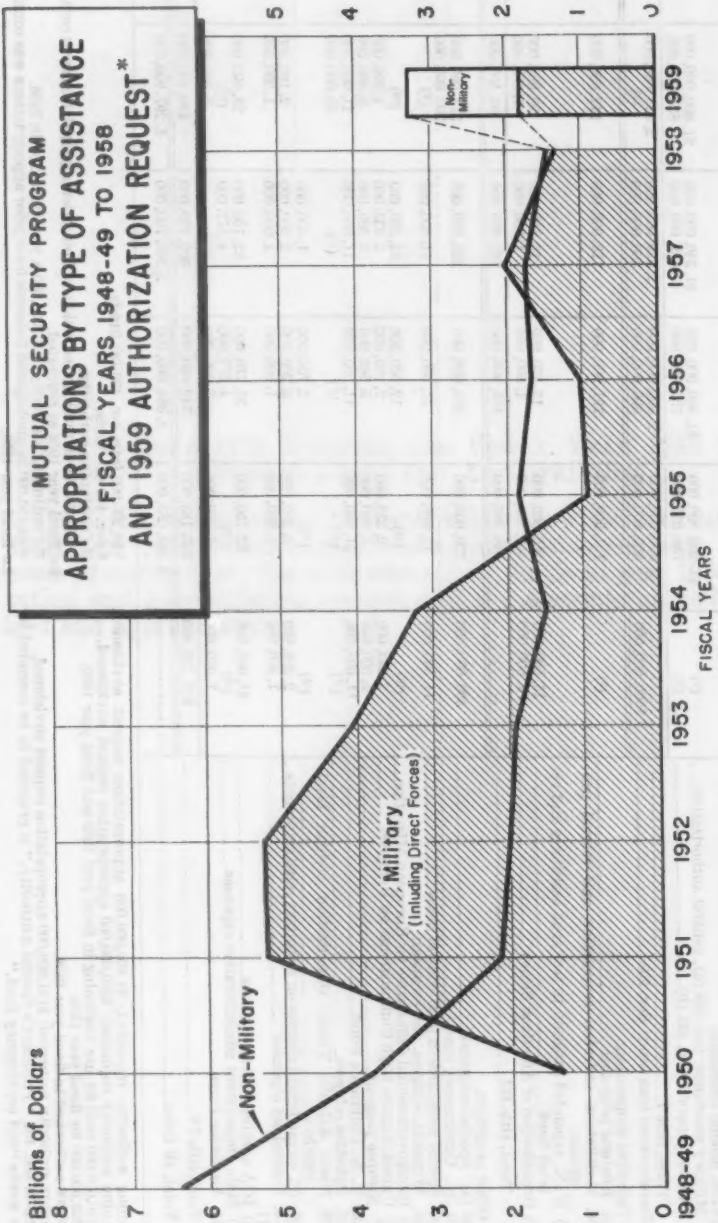
Mutual security authorizations and appropriations, fiscal years 1958 and 1959

	Fiscal year 1958 authorization request	Fiscal year 1958 authorization	Fiscal year 1958 appropriation request	Fiscal year 1958 appropriation	Fiscal year 1959 authorization request	Fiscal year 1959 appropriation request
Title I—Mutual defense assistance:						
Ch. 1. Military assistance: Sec. 103 (a), general authorization	(1)	$1,600,000,000	$1,600,000,000	$1,340,000,000	$1,800,000,000	$1,800,000,000
Ch. 2. Defense support: Sec. 131 (b)	(2)	750,000,000	750,000,000	689,000,000	835,000,000	835,000,000
Total, title I		2,350,000,000	2,350,000,000	2,029,000,000	2,635,000,000	2,635,000,000
Title II—Development loan fund: Sec. 203	[3] $500,000,000	[4] 500,000,000	500,000,000	300,000,000	(5)	625,000,000
Title III—Technical cooperation:						
Sec. 304. Bilateral programs	(6)	151,900,000	151,900,000	113,000,000	142,000,000	142,000,000
Sec. 306. Multilateral technical cooperation and related programs:						
(a) U. N. expanded program to technical assistance and related fund	15,500,000	15,500,000	15,500,000	15,500,000	20,000,000	20,000,000
(b) Organization of American States	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000
Total, title III		168,900,000	168,900,000	130,000,000	163,500,000	163,500,000
Title IV—Other programs:						
Sec. 400 (a). Special assistance	300,000,000	250,000,000	250,000,000	225,000,000	212,000,000	212,000,000
Sec. 401 (b). Contingency fund [7]					200,000,000	200,000,000
Sec. 403. Special assistance in joint control areas	11,500,000	11,500,000	11,500,000	11,500,000	(8)	(9)
Sec. 405. Migrants, refugees, and escapees:						
(a) Intergovernmental Committee for European Migration	(10)	(10)	12,500,000	12,500,000	(10)	12,500,000
(c) United Nations High Commissioner for Refugees	2,233,000	2,233,000	2,233,000	2,233,000	1,200,000	1,200,000
(d) Escapee program	5,500,000	5,500,000	5,500,000	5,500,000	8,600,000	8,600,000
Sec. 406. U. N. Children's Fund	11,000,000	11,000,000	11,000,000	11,000,000	11,000,000	11,000,000
Sec. 407. Palestine refugees	(11)	(11)	(11)	(11)	25,000,000	25,000,000
Sec. 408. North Atlantic Treaty Organization civilian headquarters	(10)	(10)	2,700,000	1,500,000		
Sec. 409. (c) Ocean freight charges on voluntary relief shipments	2,200,000	2,200,000	2,200,000	2,200,000	2,100,000	2,100,000
Sec. 410. Control act expenses	1,300,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000
Sec. 411:						
(b) ICA administrative expenses	35,000,000	32,750,000	32,750,000	32,750,000	33,000,000	33,000,000
(c) State Department administrative expenses	(12)	(12)	4,577,000	4,577,000	(12)	6,692,500
Sec. 419. Atoms for Peace	7,000,000	7,000,000	7,000,000	(12)	5,500,000	5,500,000
Total, title IV	375,733,000	323,183,000	342,960,000	309,760,000	499,400,000	518,592,500
Total, all titles		3,342,083,000	3,361,860,000	2,768,760,000	3,297,900,000	3,942,092,500

[1] Continuing authority requested; $1,900,000,000 appropriation request envisioned.
[2] Continuing authority requested; $900,000,000 appropriation request envisioned.
[3] Plus $750,000,000 each for use beginning in fiscal year 1959 and fiscal year 1960.
[4] Plus $625,000,000 for fiscal year 1959.
[5] $625,000,000 authorized in fiscal year 1958.
[6] Continuing authority requested; $151,900,000 appropriation request envisioned.
[7] The title of sec. 401, "President's Special Authority," is proposed to be amended by adding the words "and contingency fund."
[8] $8,200,000 from sec. 400 (a) funds.
[9] Sec. 400 (a) funds.
[10] Continuing authority.
[11] $23,800,000 in unobligated balances from prior appropriations was continued available for fiscal year 1958 as requested.
[12] Continuing authority of $7,000,000 a year provided in 1956.
[13] $4,450,000 in unobligated balances from prior appropriations was continued available for fiscal year 1958.

3. Appropriations by Type of Assistance

The chart below is based on the previous tables.



* Appropriation request for fiscal 1959: $3,942,092,500

SOURCE: International Cooperation Administration